# CANADA: GOING WHERE DEMAND TAKES US

ALEX USHER
HIGHER EDUCATION STRATEGY ASSOCIATES



Jubiläumstagung des CHE

# Some Context

# A little history

□ British Colonies prior to 1867

The Double Majority problem

Representation by Population

The Federal Solution

## Ten Systems

- Parallel systems until upper secondary
- Apprenticeship systems mostly block-release alternance systems
- College Systems vary enormously
  - Most smaller provinces highly vocationally-oriented
  - Alberta, BC more professionally-oriented, w/advanced transfer credit systems to unis
  - Ontario also professionally oriented, but weaker credit transfer
  - Quebec's system has one wing which is vocationally-oriented and one which is a way-station between SS and university
- University systems nearly identical

## Who Pays for What?

- Nearly all operational government funding is provincial
- There is a federal cash transfer which is notionally earmarked for post-secondary education; it comes to about 15% of aggregate provincial spending
- Student assistance is an area of shared jurisdiction
- Research funding is predominantly federal

## Core Operating Grants

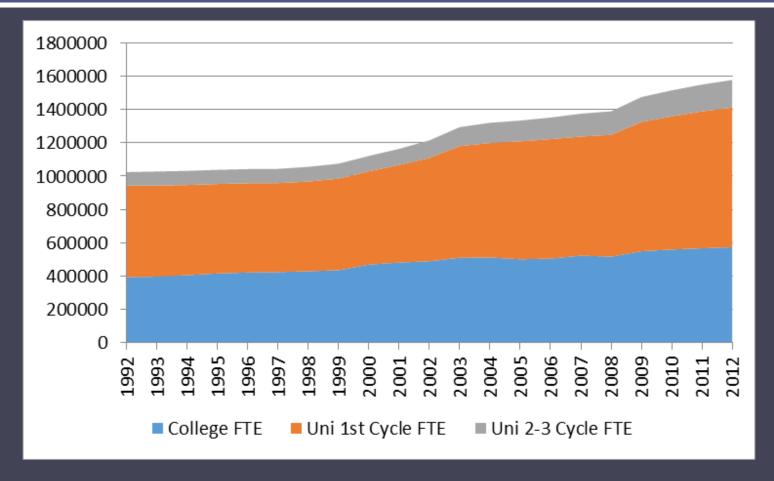
- Ontario, Quebec, Nova Scotia have formula funding models. Almost entirely input-based.
- Most other provinces use historical funding systems
- Nearly all funding is "block" (ie no strings); mission compacts are becoming more common.
- No notion of "places". Enrolments are elastic.

#### Student Assistance

- Multiple measures: tax credits, grants, loans, loan remission, scholarships, savings incentives
- Tax credits provided independently by provinces and feds
- Loans, grants are from jointly by provinces and feds
- Remission is provincial only. Savings incentives are federal only.

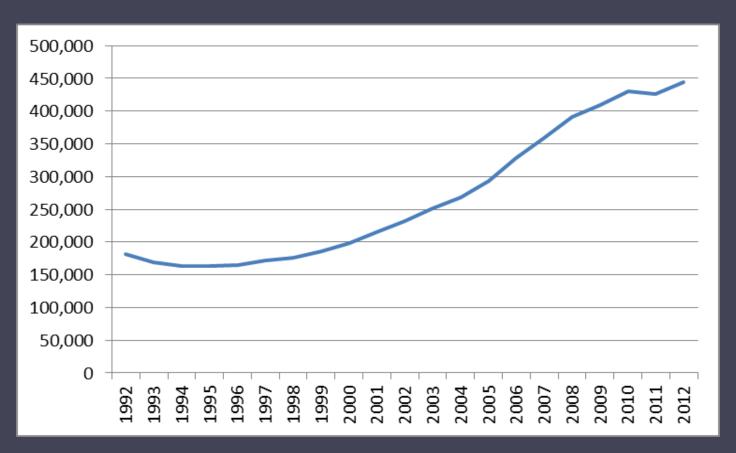
# So What Happened?

#### **Enrolment Growth**



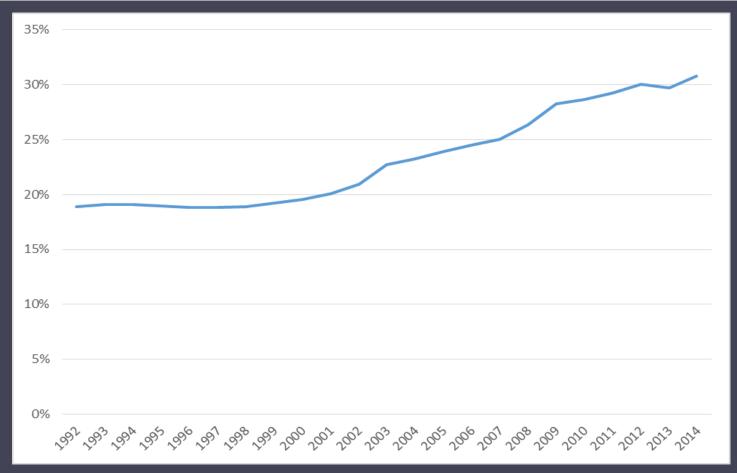


# Apprenticeship Registrations



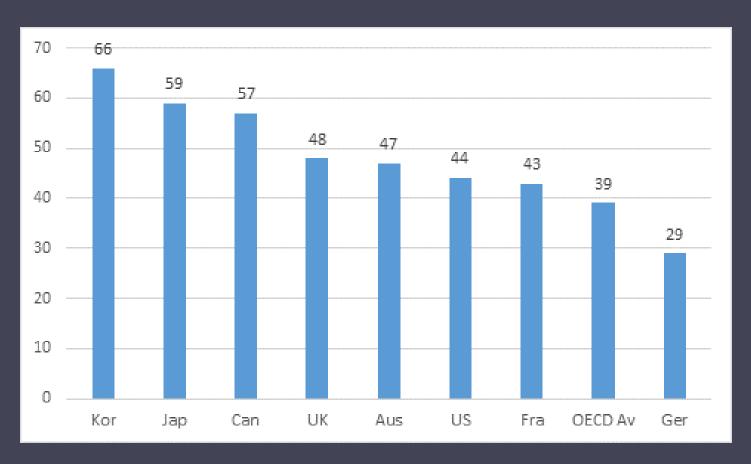


## 18-21 University Participation rates



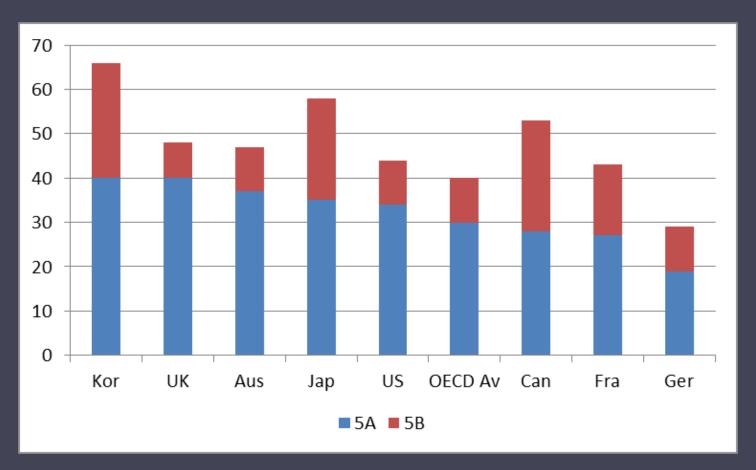


## Tertiary Attainment rates 25-34





## 25-34 Attainment rates, 5A vs. 5B





## What happened to student body?

Gender: Females increased

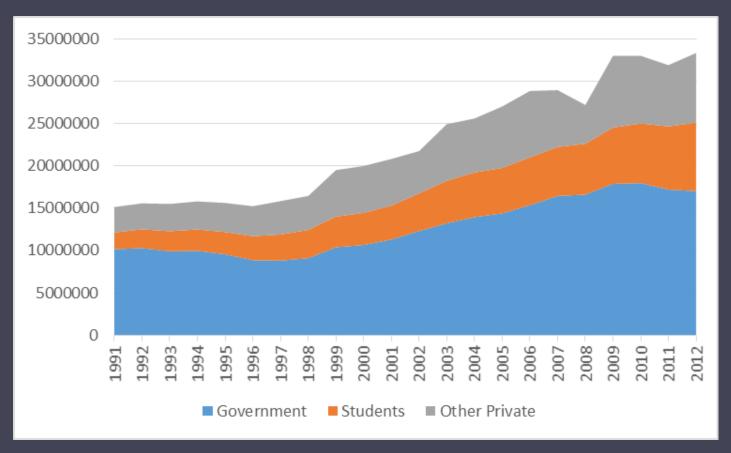
Socio-economic: Stayed roughly the same

Aboriginal: Increased

Visible Minorities: Increased

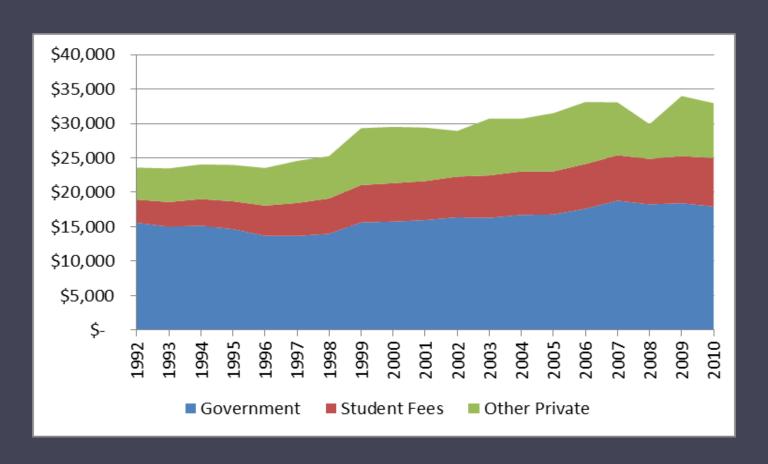
## Where Did the Money Come From?

### Total University Income by Source





# Real Income per Student



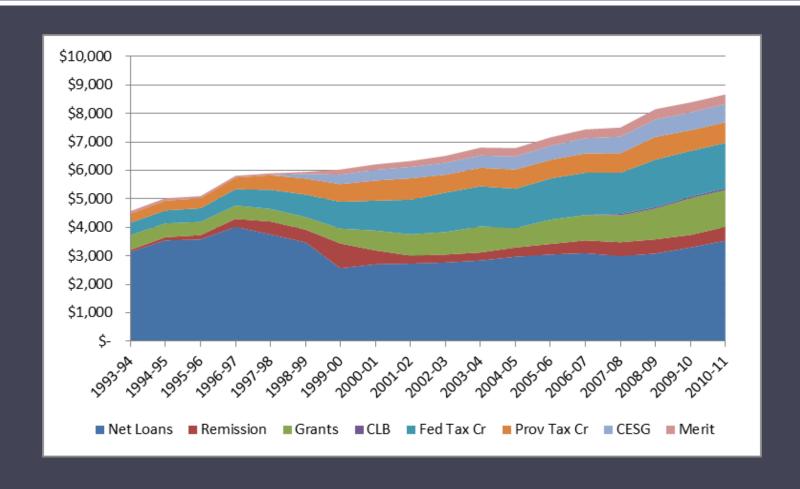


#### The Effects of Fees?

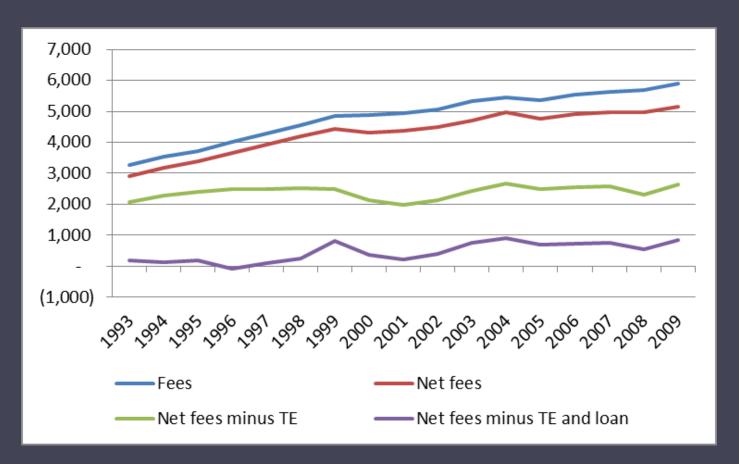




#### Student Assistance

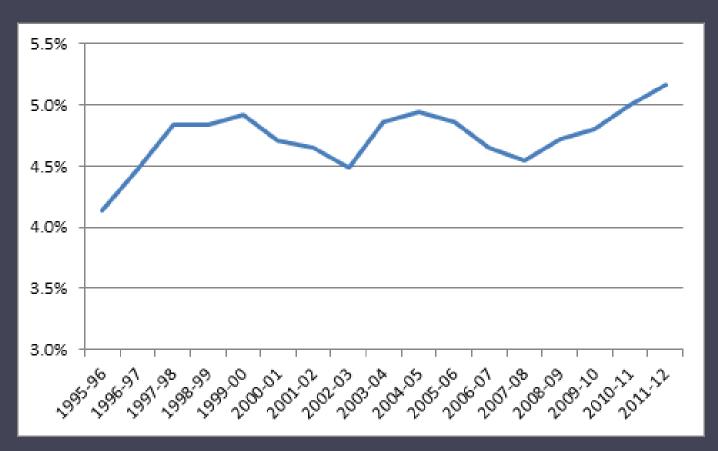


### Fees or Net Fees?





# Net fees as a % of median family income



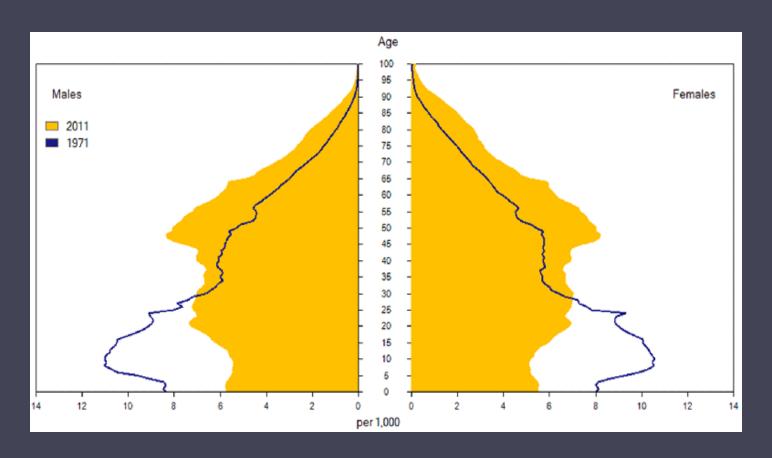


## Where the money came from

"Private" fee income was in fact public to a large extent

- Govt. funding sensitive to demand; partly through tuition, partly through govt. funding incentives even where funding was not formula-driven
- Governments were willing to shoulder a large burden to grow system. Why?

## The Boomer Effect



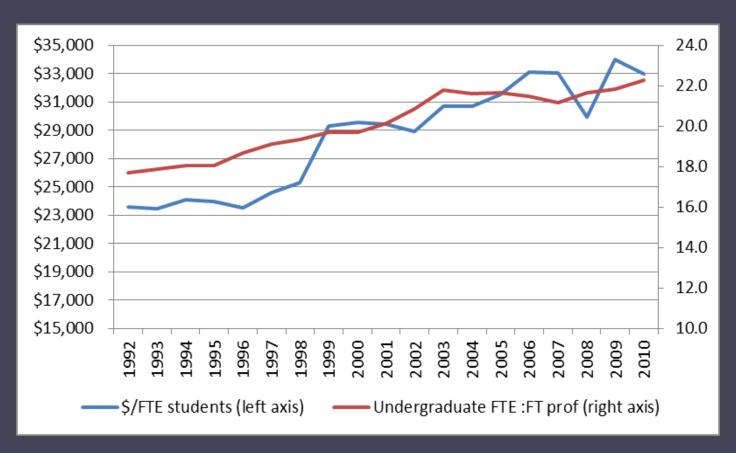


#### Meeting Revenue Needs in the '10s

- Governments –income likely increasing below inflation
- Domestic undergraduate student growth levelled off not much
- Graduate students in research based programs, these lose considerable sums of money
- Two remaining sources of income: expansion of professional masters' programs and international students



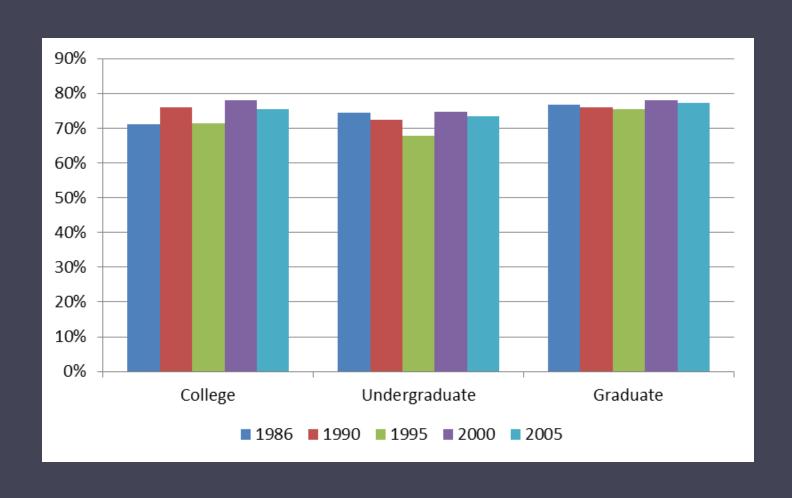
# More Money, Higher Student –Faculty Ratios



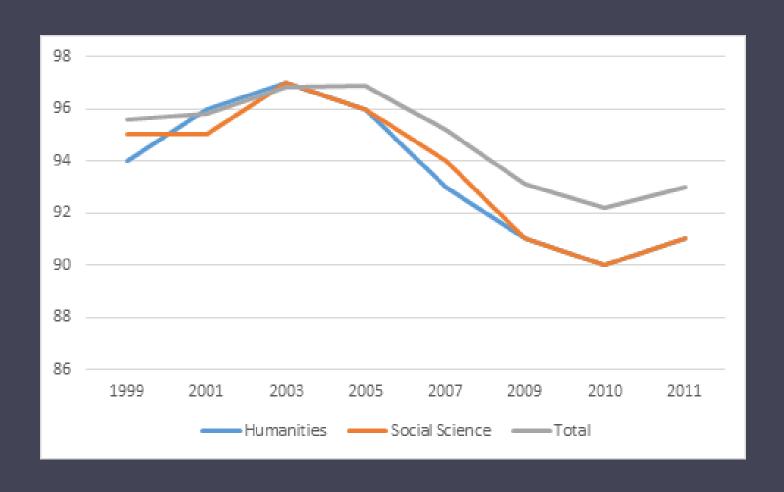


## Graduate Outcomes

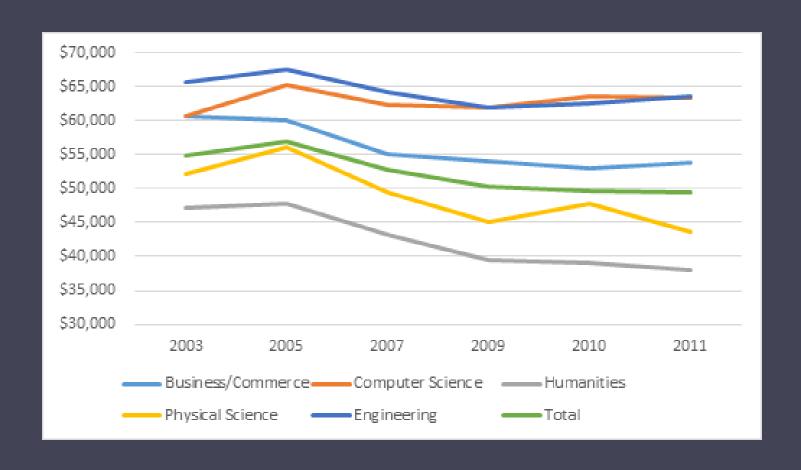
#### Employment Rates 2 yrs after grad



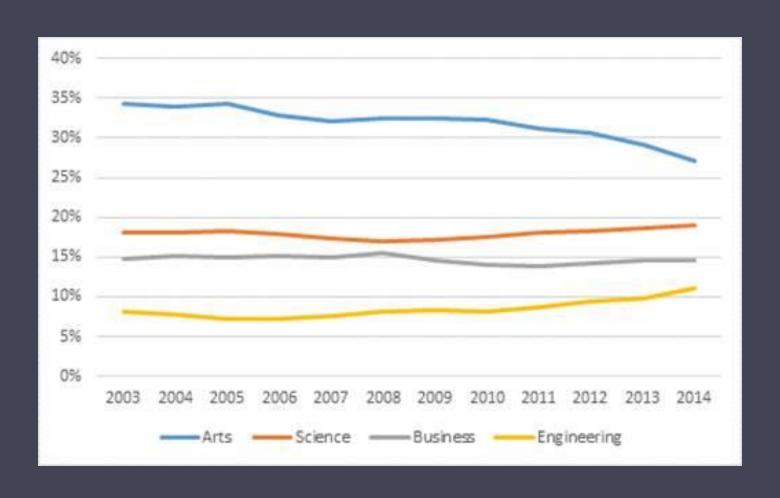
## Unemployment rates 2 years out



# Income 2 years out



## Shifts in Demand



# Key Take-Aways

#### Canada's Lessons

- A mix of government funding incentives (both explicit and implicit) and fees makes universities growth-oriented
- Labour market is capable of absorbing large numbers of new graduates
- If you give institutions money without strings, the risk is they will blow it on research and salaries — which could be dangerous if demand shifts.



#### Thank You

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